

## Message Text

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12

ACTION SCA-01

INFO OCT-01 NEA-10 ISO-00 SCSE-00 PPTE-00 VOE-00 MMO-04

A-01 PER-03 /020 W

----- 061340

R 180605Z MAY 76

FM AMEMBASSY TEHRAN

TO SECSTATE WASHDC 7070

UNCLAS SECTION 1 OF 3 TEHRAN 5021

E.O. 11652 N/A

TAGS: CGEN

SUBJECT: CONSULAR PACKAGE

REF: STATE 096907

1. EMBASSY'S "CONSULAR PACKAGE" IS ESSENTIALLY AS PRESENTED IN OUR A-235 ALTHOUGH IN DIFFERENT MECHANICAL FORMAT. PROJECTIONS MADE IN REPAIR REMAIN BASICALLY VALID TO DATE.

2. SINCE REPAIR WAS SENT, DEPARTMENT HAS ESTABLISHED TWO ADDITIONAL PERMANENT CONSULAR POSITIONS WHICH HAS BEEN OF GREAT HELP TO THE POST. WHILE WE UNDERSTAND THAT LACK OF OVERALL POSITIONS IN CONSULAR FIELD PREVENTED AFFIRMATIVE ACTION ON OUR REQUEST FOR TWO ADDITIONAL NIV OFFICERS, THE DEPARTMENT'S APPROVAL OF FOUR AMERICAN PIT POSITIONS FOR THE SUMMER PEAK WILL, WE FEEL, ENABLE US TO COPE WITH THE EXPECTED RUSH WITHOUT DENUDING OTHER SECTIONS OF THE EMBASSY. THE NEED CONTINUES TO EXIST, HOWEVER, FOR THE AMERICAN SECRETARY POSITIONS REQUESTED IN REPAIR.

3. AS OUTLINED IN RAFAIR DEMAND FOR SERVICES, BOTH AMERICAN AND VISA, WILL UNDOUBTEDLY INCREASE AND IS PREDICTED TO PEAK IN 1980, AFTER WHICH IT SHOULD DECLINE SOMEWHAT.

4. MEASURES TAKEN THUS FAR TO MAKE MAXIMUM USE OF PERSONNAL INCLUDE: ESTABLISHING COUNTER INTERVIEWS FOR NIVS; USE OF FACSIMILE SIGNATURE PLATES, FILE CHECKS BEFORE INTERVIEWS; "ONE-TIME" APPEARANCES WHEREIN THE APPLICANT IS INTERVIEWED,  
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IS SENT TO A WAITING ROOM AND IS HANDED HIS PASSPORT WITH

VISA TEN MINUTES LATER; PRE-INTERVIEW SCREENING TO IDENTIFY  
 WAIVER OF PERSONAL APPEARANCE CANDIDATES; DISTRIBUTION OF 257  
 FORMS TO AIRLINES AND APPROVED TRAVEL AGENTS FOR COMPLETION  
 PRIOR TO APPLICATION AND LOUDSPEAKER SYSTEM TO SUMMON APPL-  
 ICANTS IN TURN.

5. REPAIR MADE NO REQUEST FOR ADDITIONAL PERMANENT FSL POSITIONS  
 BUT POST IS AUTHORIZED THREE TEMPORARY SUMMER HIRES. WE ANTICIPATE  
 NEED FOR THOSE THREE POSITIONS TO BE MADE PERMANENT IF WORKLOAD  
 INCREASES AS PROJECTED.

6. INSPECTION OF POST IS SCHEDULED TO BEGIN EARLY JUNE AND  
 WE WILL SEND UPDATED CONSULAR PACKAGE ON COMPLETION AND AFTER  
 CONSULTATION WITH CONSULAR INSPECTOR.

SCHEDULE I - IMMIGRANT VISAS

BUREAU": NEA

COUNTRY AND POST: TEHRAN, IRAN

FY-1975 FY-1976 FY-1977 FY-1978

1. IV'S ISSUED 1386 1550 1800 2200

2. IV'S REFUSED 114 285 350 500

3. IV'S REPLACED 8 15 20 25

TOTALS: 1508 1850 2170 2725

MAN HOURS UTILIZED:

AMERICAN: FY-1975 FY-1976 FY-1977 FY-1978

4. FULL TIME PERMANENT 1915 1870 3000 3000

5. TEMPORARY DETAIL N/A 250 N/A N/A

6. PIT N/A N/A N/A N/A

7. SUB-TOTAL 1915 2120 3000 3000

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LOCAL:

8. FULL TIME PERMANENT 3635 3800 6000 6000

9. TEMPORARY DETAIL N/A 260 N/A N/A

10. PIT 592 80 N/A N/A

11. SUB-TOTAL        4227   4140   6000   6000

12. TOTAL            6142   6260   9000   9000

NO. OF TOTAL IV CASES REQUIRING:

18. USE OF INTERPRETER   200   400   1500   2000

19. PARAKEET OR BOULDER   0   0   0   0

20. THIRD COUNTRY CHECK   80   100   120   150

IN ADDITION TO WORKLOAD REFLECTED IN ABOVE FIGURES IV DIT HANDLES MANY OTHER FUNCTIONS ADDING CONSIDERABLY TO WORKLOAD CARRIED BY ONE AMERICAN AND TWO IRANIAN EMPLOYEES OF SECTION. CONSULAR PACKAGE FORMAT DOES NOT PROVIDE MEANS TO ACCOUNT FOR TIME SPENT IN SERVICES OTHER THAN IV ISSUANCE, WHICH AT THIS POST ARE:

EXTENSION OF RE-ENTRY PERMITS AND REFUGEE TRAVEL DOCUMENTS- AVERAGED ABOUT 30 PER MONTH OVER THE LAST 6 MONTH PERIOD.

I-130 PETITIONS- AN AVERAGE OF 25 PER MONTH FILED AT THIS POST DURING LAST 6 MONTHS.

ADJUSTMENT OF STATUS - DURING PAST SEVERAL YEARS THE IMMIGRATION SECTION HAS HANDLED THE G-325A'S FORWARDED FROM INS OFFICES. TEHRAN RECEIVED AN AVERAGE OF 150 ADJUSTMENT APPLICATIONS PER MONTH, REQUIRING ABOUT 3 HOURS/MONTH OF AMERICAN OFFICER'S TIME AND 25 OF LOCAL EMPLOYEES.

RETURNING RESIDENT VISA APPLICATIONS: THESE, WHICH OFTEN INVOLVE A RATHER LENGTHY INTERVIEW TO DETERMINE THE APPLICANT'S TIES TO THE U.S., HAVE BEEN NUMBERING APPROXIMATELY UNCLASSIFIED

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30-35 PER MONTH.

NON-PREFERENCE REGISTRATIONS-THE MOST TIME CONSUMING INCREASE IN THIS OFFICE'S WORKLOAD HAS BEEN NUMBER OF APPLICANTS SEEKING REGISTRATION AS NON-PREFERENCE IMMIGRANTS "NOT TO BE GAINFULLY EMPLOYED." ABOUT ONE YEAR AGO, THIS POST HAD PERHAPS TWO-THREE SUCH APPLICATIONS PER MONTH. IN THE PAST THREE MONTHS, THIS HAS GROWN TO AN AVERAGE OF AT LEAST THAT MANY PER DAY. EXAMINING THE NUMEROUS DOCUMENTS REQUIRED TO ESTABLISH THE PERSONS WEALTH(MOST OF WHICH ARE IN FARSI, INVOLVING THE ASSISTANCE OF A TRANSLATOR) IS VERY TIME-CONSUMING. THE INCUMBENT IV OFFICER CALCULATES SHE SPENDS APPROXIMATELY 25 HOURS PER MONTH WITH INITIAL INTERVIEWS TO ESTABLISH APPLICANT'S QUALIFICATIONS FOR REGISTRATION UNDER THIS CATEGORY.

NATURALIZATION-DUE TO LARGE NUMBER OF VIETNAMESE DEPENDENTS OF AMERICAN CITIZENS CURRENTLY EMPLOYED IN IRAN(ESTIMATED TO BE OVER 1000) THERE HAVE BEEN MANY INQUIRIES ABOUT NATURALIZATION, PARTICULARLY QUALIFICATIONS FOR EXPEDITIOUS NATURALIZATION. THE IRANIAN GOVERNMENT DOES NOT RECOGNIZE VALIDITY OF VIETNAMESE PASSPORTS, AND IS REQUIRING THAT CITIZENS OF THE FORMER RVN OBTAIN ALTERNATE DOCUMENTS. INQUIRIES FROM AMERICAN COMPANIES AND PRIVATE INDIVIDUALS REGARDING THIS MATTER TAKE APPROXIMATELY 2 HOURS PER WEEK OF THE VICE CONSUL'S TIME.

REFUGEES-FROM MARCH, 1975 UNTIL PRESENT, AND ESTIMATED TO LAST ANOTHER THREE MONTHS, EMBASSY HAS BEEN INVOLVED IN REFUGEE PROGRAMS. WHEN VIETNAM FELL AND FOR AT LEAST 6 MONTHS THEREAFTER, THE IV INCUMBENT WAS SPENDING APPROXIMATELY 1/4 OF HER TIME ON PETITIONS, INQUIRIES AND OTHER PROBLEMS RELATING TO VIETNAMESE REFUGEES, INCLUDING BOTH A FEW BONA FIDE REFUGEES WHO FOUND THEMSELVES IN IRAN, AND RELATIVES OF AMERICAN DEPENDENTS TEMPORARILY LIVING IN IRAN. VIETNAMESE PROBLEM NOW WANING. THE OTHER REFUGEE PROBLEM BEING HANDLED BY THE IV UNIT IS THE KURDISH REFUGEES FROM IRAQ, ABOUT 400 OF WHOM ARE BEING ADMITTED TO THE U.S. ALL PROCEDURAL MATTERS RELATING TO THIS PROGRAM ARE BEING HANDLED BY THE IV OFFICER. THIS PROGRAM IS SCHEDULED TO TERMINATE IN APPROXIMATELY AUGUST 1976, BUT THROUGHOUT THE LAST YEAR HAS TAKEN AN ESTIMATED AVERAGE OF 3 HOURS PER WEEK.

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ADOPTIONS-DUE TO LARGE AMERICAN POPULATION IN IRAN, THERE

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A-01 PER-03 /020 W

----- 062102

R 180605Z MAY 76  
FM AMEMBASSY TEHRAN  
TO SECSTATE WASHDC 7071

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HAVE BEEN MANY INQUIRIES ABOUT ADOPTING IRANIAN ORPHANS. THESE HAVE ALL BEEN REFERRED TO THE IV OFFICER. BECAUSE OF CHANGE IN IRANIAN ADOPTION LAW, IT HAS BECOME A TREMENDOUSLY COMPLICATED SUBJECT, AND HAS TAKEN MUCH OF THE OFFICER'S TIME BOTH IN ANSWERING INDIVIDUAL INQUIRIES (NUMBERING AN AVERAGE OF TWO PER WEEK), AND IN TRYING TO ESTABLISH THE CORRECT PROCEDURES FOR AMERICAN FAMILIES TO FOLLOW. THE INCUMBENT HAS HAD TO ATTEND NUMEROUS MEETINGS WITH IRANIAN MINISTRY OF JUSTICE AND ORPHANAGE OFFICIALS, AS WELL AS ARRANGE MEETINGS WITH AMERICAN SOCIAL WORKERS LIVING HERE-PERFORMING HOME STUDIES ON PROSPECTIVE AMERICAN PARENTS-AND ARRANGE MEETINGS BETWEEN INTERESTED PARTIES AND IRANIAN OFFICIALS. THE IV OFFICER ESTIMATES THAT OVER THE PAST YEAR SHE HAS SPENT AN AVERAGE OF 6 HOURS PER WEEK ON MATTERS RELATING TO THIS SUBJECT. THIS MAY CONTINUE FOR THE NEXT 3-4 MONTHS, BUT THEN SHOULD SUBSIDE INTO A ROUTINE. THE ANTICIPATED INCREASE IN VISA CASES AS WELL AS THE ADDITIONAL SERVICES OUTLINED ABOVE, ACCOUNT FOR TEHRAN'S REQUEST OF 1/2 AN ADDITIONAL AMERICAN OFFICER PLUS ONE PERMANENT FULL TIME IRANIAN EMPLOYEE TO WORK IN THE IV SECTION, AS EXPLAINED IN REPAIR.

SCHEDULE II - NON-IMMIGRANT VISAS

NEA

TEHRAN, IRAN

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FY-1975 FY-1976 FY-1977 FY-1978

21. NIV'S ISSUED 36,859 47,829 61,700 68,300

22. NIV'S REFUSED 3,900 4,736 6,100 6,800

23. TOTAL NIV CASES 40,770 52,565 67,800 75,100

MAN HOURS UTILIZED:

AMERICAN:

24. FULL TIME PERMANENT 2200 3680 3680 3680

25. TEMPORARY DETAIL 2590 2000 1000 2000

26. PIT 1909 2640 2640 2640

27. SUB-TOTAL 6699 8320 7320 8320

LOCAL:

28. FULL TIME PERMANENT 11,170 10,800 12,640 12,640

29. TEMPORARY DETAIL 1,200

30. PIT 2,460 4,240 3,440 3,440

31. SUB-TOTAL 14,830 15,080 16,080 16,080

32. TOTAL-NIV 21,529 23,400 23,400 24,400

37. NIV FEES COLLECTED \$86.00

38. BORDER C. CARDS N/A

39. CREW LIST VISAS N/A

40. NAMES-CREW LISTS N/A

OF TOTAL NIV CASES REQUIRING:

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41. INTERVIEWS 95 PERCENT

42. USE OF INTERPRETER 35 PERCENT

43. PARAKEET OR BOULDER LESS THAN ONE PER CENT

44. THIRD COUNTRY CHECK 2 PERCENT

SCHEDULE III-SPECIAL CONSULAR SERVICES

NEA

TEHRAN, IRAN

FY-1975 FY-1976 FY-1977 FY-1978

46. AMERICAN CITIZEN DEATHS 33 36 40 44

47. ESTATE/PROPERTY CLAIMS 9 10 11 12

48. NOTARIALS 43,407 40,000 44,000 48,400

49. WELFARE/WHEREABOUTS 100 110 121 133

50. ARRESTS 5 7 10 13

51. SEAMEN AND SHIPPING - - - -

52. OTHER AGENCY SERVICES 89 130 150 175

53. TOTAL SCS CASES 43,643 40,293 44,332 48,777

MAN HOURS UTILIZED:

AMERICAN:

54. FULL TIME PERMANENT 1040 1430 2080 2080

55. TEMPORARY DETAIL - - - -

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56. PIT - - - -

57. SUB-TOTAL 1040 1430 2080 2080

LOCAL:

58. FULL TIME PERMANENT 4420 4420 5460 5460

59. TEMPORARY DETAIL 1040 - - -

60. PIT - - - -

61. SUB-TOTAL 5460 4420 5460 5460

62. TOTAL SCS MAN HOURS 6500 5850 6540 6540

68. TREASURY CHECKS 6000 7000 8500 10,000

SCHEDULE IV-CITIZENSHIP AND PASSPORT SERVICES:

NEA

TEHRAN, IRAN

69. PPT APPLICATIONS EXECUTED 1661 2301 2991 3880

70. PPT APPLICATIONS EXAMINED - - - -

71. FEE PASSPORTS ISSUED 1661 2255 2931 3810

72. NO FEE PASSPORTS ISSUED - 2 4 6

73. PPT'S AMENDED/EXTENDED 220 280 336 402

74. NEW REGISTRATION  
APPLICATIONS 1385 1560 1777 1954

75. REPORTS OF BIRTH 231 250 275 302

76. WITNESS TO MARRIAGE - - - -

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77. WAIVER OF PASSPORTS - - - -

78. SUB-TOTAL PPT CASES 5158 6648 8314 10,354

79. IDENTITY CARDS ISSUED - - - -

80. TOTAL PPT CASES 5158 6648 8314 10,354

MAN HOURS UTILIZED:

AMERICAN:

81. FULL TIME PERMANENT 1040 1430 2080 2080

82. TEMPORARY DETAIL 120 - - -

83. PIT - - - -

84. SUB TOTAL 1160 1430 2080 2080

LOCAL:

85. FULL TIME PERMANENT 1870 1870 2910 2910

86. TEMPORARY DETAIL - - - -

87. PIT - - - -

88. SUB TOTAL 1870 1870 2910 2910

89. TOTAL PPT MAN HOURS 3030 3300 4990 5510

95. AMERICANS REGISTERED 7000 8400 10,000 12,000

AMERICAN CITIZENS RESIDENTC



96. OFFICIAL            5000 6,000 7,500 8,000

97. NON-OFFICIALS        15,000 20,000 25,000 30,000

# SCHEDULE V-CONDITIONS AND JUSTIFICATIONS

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NEA

TEHRAN, IRAN

FY-1975 HOURS GAINED        AMERICAN    LOCAL

OVERTIME            1140    O

HOURS LOST            AMERICAN    LOCAL

DETAILS OUT            O        O

STAFFING GAPS            NONE    NONE

PROLONGED LEAVE        NONE    NONE

# SCHEDULE VI-POSITIONS

NEA

TEHRAN, IRAN

AMERICANS:            VISAS    SCS    PPT    GEN.    TOTAL

105. AUTHORIZED 6/30/75 4        1/2    1/2    1    6

106. AUTHORIZED 3/31/76 5        1        1    1    8

170. FILLED 3/31/76    3 1/2    1/2    1/2    1    5 1/2

INCREASE/DECREASE:

108. REQUIRED FY-1977    PLUS 1X    O        O    PLUS 1 2

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A-01 PER-03 /020 W

----- 062272

R 180605Z MAY 76

FM AMEMBASSY TEHRAN

TO SECSTATE WASHDC 7072

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VISAS SCS PPT GEN TOT

109. REQUIRED FY-1978 0 0 0 0 0

LOCALS:

105. AUTHORIZED 6/30/75 6 2 1 1 10

106. AUTHORIZED 3/31/76 9 2 1/2 1 1/2 1 14

107. FILLED 3/31/76 9 2 1 1 13

INCREASE/DECREASE

108. REQUIRED FY-1977 PLUS3 0 0 0 3

109. REQUIRED FY-1978 0 0 0 0 0

NOTE: THE SCS AND PPT SECTIONS ARE COMBINED IN TEHRAN AND ARE AT PRESENT STAFFED BY ONE AMERICAN OFFICER AND THREE LOCAL EMPLOYEES. BECAUSE IT IS IMPOSSIBLE TO DETERMINE HOW MUCH TIME IS SPENT DOING WHAT, THE AMERICAN OFFICER'S TIME HAS BEEN DIVIDED EVENLY FOR PURPOSES OF THIS REPORT. ONE LOCAL HANDLED ALMOST ALL PPT CASES, ONE DOES PRIMARILY NOTARIALS, AND ONE WELFARE/WHEREABOUTS AND OTHER AGENCY SERVICES. SINCE THE PPT LOCAL ALSO TYPES DEATH CERTIFICATES, CONSULAR MORTUARY CERTIFICATES AND GIVES ADVICE TO INQUIRING AMERICANS, SOME OF HER TIME WAS LISTED UNDER SCS, THE CURRENT INCUMBENT

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AMERICAN AVERAGES ABOUT 3 HOURS OVERTIME A WEEK. THIS ALSO WAS DIVIDED EVENLY BETWEEN THE TWO SECTIONS FOR REPORTING

PURPOSES.

THE TWO ADDITIONAL POSITIONS IN #105 AND #106 AUTHORIZED BUT NOT FILLED 3/31/76 WILL BE FILLED BY 7/1/76. ONE OFFICER WILL BE ADDED TO THE PPT SECTION AND ONE AS DEPUTY CHIEF/VISA. ADDITIONAL POSITION REQUESTED UNDER GENERAL IS FOR AMERICAN SECRETARY.

SCHEDULE VII-FEDERAL BENEFITS ACTIVITY, FRAUD, ETC.

NEA

TEHRAN, IRAN

A. FEDERAL BENEFITS ACTIVITY

NUMBER OF SSA REIMBURSED:

AMERICAN: NONE LOCAL: NONE

HOURS WORKED BY REGULAR(NON-REIMBURSED) CONSULAR EMPLOYEES ON FEDERAL BENEFITS:

AMERICAN: 50 LOCAL: 364

ESTIMATED INCREASE OVER FIVE YEARS AGO: UNK

ESTIMATED INCREASE DURING NEXT FIVE YEARS: 10 TO 15 PERCENT

B. FRAUD INVESTIGATIONS:

(2) DONE BY SY X

C. MISSION INTEREST CASES-FORMAL REFERRAL SYSTEM

CHIEFS OF EACH SECTION FILL OUT FORM 257-A WITH NOTE. APPEARANCE WAIVED FOR THOSE WITH PREVIOUS VISA. IF SUFFICIENTLY HIGH LEVEL, SEEN BY CHIEF OF CONSULAR SECTION.

D. NUMBER OF AMERICAN CITIZENS IN JAIL:

AS OF 3/31/76: 2 RATE OF INCREASE: 60 PERCENT

A. IS EMBASSY NOTIFIED IMMEDIATELY WHEN U.S. CITIZENS

ARRESTED?: YES, EXCEPT WHEN ARREST OCCURS IN PROVINCES WHEN NOTIFICATION TAKES SEVERAL DAYS DUE TO COMMUNICATIONS.

B. DESCRIBE ANY PROTECTION PROBLEMS:

SEVERE SENTENCES, UNRELIABLE LAWYERS, PHYSICAL ABUSE, POOR UNCLASSIFIED

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LIVING CONDITIONS, ETC.: NONE

C. DESCRIBE POST'S PROTECTION PROGRAM, INCLUDING

VISITATION AND MAN-HOURS USED, IN ARREST CASES: N/A DUE TO SMALL NUMBER. VISITS ARRANGED ON REQUEST. HELMS

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## Message Attributes

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04 MAY 2006

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**Status:** NATIVE  
**Subject:** CONSULAR PACKAGE  
**TAGS:** CGEN  
**To:** STATE  
**Type:** TE  
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